

CONSTITUTIONAL LAW SYLLABUS

Fall 2023



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REQUIRED READING

Casebook: Chemerinsky, CONSTITUTIONAL LAW (6th Ed. 2020, Wolters Kluwer Pub.)

Supplement: None of the important Supreme Court cases decided in 2022 and 2023 are in the casebook. In these two terms, SCOTUS issued some revolutionary decisions that have changed the way we approach some of the subjects you will learn this semester. I have posted a Supplement with these new cases on the TWEN site and reference them in the Syllabus below. The supplemental cases appear in blue text.

NON-REQUIRED SUGGESTED SUPPLEMENTAL READING

Glannon Guide to Constitutional Law (2 book bundle)(Wolters-Kluwer). This can be purchased directly from Wolters Kluwer or on another online book seller site.

Chemerinsky, CONSTITUTIONAL LAW – PRINCIPLES AND POLICIES (4th^d Ed. 2015, Aspen Pub.)

I have also found that the "Law in a Flash" Con Law flashcards are pretty good study aids. They come in two sets: Con Law I and Con Law II.

PREPARATION FOR CLASS

Because the classes are highly interactive, the assignments are estimates only. The students are expected to attend every class and keep track of the pace. The students should also understand that, due to the complex nature of the issues and policy questions involved, and the sometimes-lengthy Supreme Court cases, the reading load in *Constitutional Law* is higher than in most classes. I expect you to be prepared for every class and will mark you as absent if you are not prepared.

There is no law school course in which it is more important to READ THE CASES than in Constitutional Law; indeed, most of the fact patterns on the MBE section are directly based on the fact patterns of the cases you read in Constitutional Law. Therefore, I will call on students to do the cases in class and will expect you to be prepared to be able to recite facts and answer questions about the cases.

GOALS AND OBJECTIVES OF THE COURSE

This is an introductory survey course in American Constitutional Law. Successful students will master the complicated structure and functions of the doctrines, legal methods, legal reasoning and legal analysis employed by lawyers who expect to practice constitutional law, the process by which our American legal system orders its government and protects the individual rights of its citizens. It is expected that students achieving a grade of "C" or better will have mastered the law and legal processes sufficiently to pass the constitutional law sections of the bar examination. It is also expected that successful students will achieve an understanding of the fundaments of constitutional law that is sufficient to enable them to take the first steps to handle constitutional law issues upon graduation from the Massachusetts School of Law. Students who fail to master the law and legal processes sufficiently enough to pass the constitutional law sections of the

bar examination, or who lack the fundamental knowledge requisite to handle constitutional law issues upon graduation, will receive a grade below that of "C."

GRADING

Your final grade shall be composed of two (2) components:

- 1. YOUR MIDTERM EXAM, which will comprise 25% of your final grade.
- 2. YOUR FINAL EXAM, which will comprise 75% of your final grade.

Old exams, back to 2004, are on my TWEN website. They will be very useful study tools when you reach crunch time.

READING ASSIGNMENTS

WEEK	CHAPTER/SECTION	PAGES (6 [™] ED.)
Week One		
<u>Class 1</u> Tuesday, August 22	Introduction to course and discussion of class expectations.	
	One-hour video: One Nation under Law	
	Our Constitution and Form of Government (A Primer)	(First Class Supplement on TWEN site)
	R. Beeman, The Constitutional Convention of 1787: A Revolution in Government	PP. 002-007
	How to Read Our Constitution: Is It a Sacred Document, a Flawed Document, or a Little of Both?	
	U.S. Constitution, Article I, Section 2, Clause 3	xxxix in Casebook
	U.S. Constitution, Article I, Section 9, Clause 1	xlii in Casebook
	U.S. Constitution, Article IV, Section 2, Clause 3	xlvi in Casebook
	Race Discrimination and Slavery before the Thirteenth and Fourteenth Amendments	711-713
	Dred Scott v. Sanford (1857)	713-716
	Electoral College	(First Class Supplement on TWEN

		site)
	Debating the Electoral College (National Conference of State Legislators)(Posted on TWEN site)	PP. 008-012
	Composition of Senate and House of Representatives	(First Class Supplement on TWEN site)
	R. Rosenthal, What Democracy? Harper's Magazine (May 2004)	PP. 013-020
	J. Cost, In Defense of the Senate, National Review, November 20, 2017	PP. 021-027
<u>Class 2</u>	Chapter 1: The Federal Judicial Power	
Thursday, August 24	The Authority for Judicial Review (<i>Marbury v. Madison</i> , et al.)	1-11
	<i>Mini-Lecture</i> : Article III and Article I Courts; Limits on The Federal Judiciary (Interpretive limits, Congressional Limits & Advisory Opinions). We will not be covering <i>District of</i> <i>Columbia v. Heller</i> because the 2 nd Amendment right to bear arms is not tested on the bar exam. We will later cover a 2 nd Amendment case, <i>McDonald v. City of</i> <i>Chicago</i> , to examine the so-called "incorporation doctrine," which is tested on the bar exam.	11-13
	Congressional Limits: The Exceptions and Regulations Clause (Congress' authority to limit Supreme Court appellate jurisdiction	32-39
Week Two		
<u>Class 3</u> Tuesday, August 29	<i>Mini-Lectures</i> : Appeals to the Supreme Court; Jurisdiction of Lower Courts; Justiciability Limits (Advisory Opinions, Standing, Ripeness, Mootness & the Political Question Doctrine)	
	Justiciability Limits	39-41
	Advisory Opinions	41-44
	Standing	44
	Constitutional Standing (Injury, Causation & Redressibility)	45-66

	Prudential Standing	66-79
<u>Class 4</u> Thursday,	Ripeness	79-85
August 31	Mootness	85-90
	The Political Question Doctrine	90-118
	- Moore v. Harper (2003)	Supplemental cases in TWEN
	<i>Mini-Lecture</i> : The Adequate and Independent State Grounds Doctrine	
Week Three		
Tuesday,	Chapter 2: The Federal Legislative Power	
September 5	Introduction: Congress and the States	119-150
т	he Necessary & Proper Clause	155
	he Commerce Power	155-156
Thursday, September 7	The Initial Era	156-159
	Skip the 1890s-1937 at pages 159 to 166. (I will comment on this briefly.)	
	1937-1990s	166-181
	The Tenth Amendment Between 1937 and the 1990s	181-187
	1990s-???: Narrowing of the Commerce Power and Revival of the Tenth Amendment as a Constraint on Congress	187-215
Week Four		
<u>Class 7</u> Tuesday,	Does the Tenth Amendment Limit Congress's Authority?	216-240
September 12	Taxing and Spending Power	240-248

	Congress's Power Under the Post- Civil War Amendments	248-274
<u>Class 8</u> Thursday, September 14	Congress's Power to Authorize Suits Against State Government Eleventh Amendment Immunity (For some reason, the author removed this section from the 6 th edition. Please refer to my detailed PowerPoint presentation for this topic that is tested on the bar exam.)	Methodology on 11 th Amendment on TWEN site; Student Study Guide on TWEN site, pp. 18- 21.
Week Five		
<u>Class 9</u> Tuesday,	Chapter 3: The Federal Executive Power	
	<i>Mini-Lecture</i> : The Executive	
September 19	Powers Enumerated Under Article	
	II of the Constitution	
	Mini-Lecture: The So-Called "Take	
	Care" Clause of Article II, § 3	
	(Also, So-Called "Signing	
	Statements" and habeas corpus)	
	Statements and nabeas corpus)	
	Inherent Presidential Power	275-284
	Executive Privilege	285-290
	The Authority of Congress To	290-291
	Increase Executive Power	250 251
	The Constitutional Problems Of The Administrative State	292-292
	The Non-Delegation Doctrine and Its Demise	292-304
	- West Virginia v. Environmental	Supplemental
	Protection Agency (2022)	cases in
		TWEN
	- Biden v. Nebraska Dpt. of	
	Education (2023)	
	The Legislative Veto and Its Demise	304-312
Class 10	Checking Administrative Power;	312-313
Thursday, September 21	The Appointment and Removal	313-339

	Powers	
	Separation of Powers and Foreign Policy	339-339
	Are Foreign Policy and Domestic Affairs Different?	340-351
	Treaties and Executive Agreements	351-354
	War Powers: <i>War Powers</i> Resolution	354-358
Week Six		
<u>Class 11</u> Tuesday,	Presidential Power and the War on Terrorism	358-395
September 26	Presidential Power over Immigration	395-406
	Checks on the President	406
	Suing and Prosecuting the President	406-413
	Impeachment	413-419
<u>Class 12</u> Thursday,	<u>Chapter 4: Limits on State Regulatory and</u> <u>Taxing Power</u>	419-420
September 28	Preemption of State and Local Laws	420-422
	Mini-Lecture: The Supremacy Clause	
	Express Preemption	422-429
	Implied Preemption	
	Conflict Preemption	429-430
	Impeding Federal Objective	430-435
	Occupying the Field	435-444
	Intergovernmental Immunity	
	- United States v. Washington (2022)	Supplemental cases in TWEN

<u>Week</u> <u>Seven</u>		
<u>Class 13</u> Tuesday,	The Dormant Commerce Clause	444-480
October 3	Exceptions to the Dormant Commerce Clause	480-481
	Congressional Approval	481-483
	Market Participant Exception	483-489
<u>Class 14</u> Thursday, October 5	The Privileges & Immunities Clause of Article IV, § 2	489-501
	<u>Chapter 5: The Structure of the</u> <u>Constitution's Protection of Civil Rights and</u> <u>Civil Liberties</u>	
	Introduction	503-504
	Application of Bill of Rights to the States	504-516
	Incorporation of the Bill of Rights Into the Due Process Clause of the 14 th Amendment	516-532
	Application of the Bill of Rights to Private Conduct (State Action)	532-536
Week Eight		
<u>Class 15</u> Tuesday,	Exceptions to the State Action Doctrine	536-537
October 10	The Public Functions Exception	538-553
	The Entanglement Exception	553-578
<u>Class 15</u> Thursday,	Chapter 6: Economic Liberties	579-599
October 12	Economic Substantive Due Process	581
	Introduction & Early History & <i>Lochner</i> Era (Skim through this material, which is mostly for background, but which may portend where the current Supreme Court wants to go in the future)	581-599

Economic Substantive Due Process Since 1937603-606Rebirth of Economic Due Process?606-618The Contracts Clause618-631The Takings Clause631-682Week Nine Class 17 Tuesday, October 17 <i>MIDTERM EXAMINATION</i> (The Exam will cover all topics covered through Thursday, October 12 th .) 			
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cases in TWEN	October 24	Compelled Speech	1270-1294
Unconstitutional Conditions 1295-1308		- 303 Creative LLC v. Elenis (2023)	cases in
		Unconstitutional Conditions	1295-1308

	Unprotected and Less Protected Speech	1308-1309
	Incitement/Clear and Present Danger:	1309-1311; 1329-1341
<u>Class 20</u> Thursday,	 Fighting Words and Hostile Audience Cases	1341-1365
October 26	- Counterman v. Colorado (2023)	Supplemental cases in TWEN
	Sexually-Oriented Speech	1365-1365
	Obscenity & Child Pornography	1365-1380
	Protected but Low-Value Sexual Speech	1380-1391
<u>Week</u> Eleven		
<u>Class 21</u> Tuesday, October 31	Profanity and Indecent Speech	1391-1404
	Commercial Speech	1419-1446
	What Places Are Available for Speech	1531-1574
<u>Class 22</u>	Speech in Schools	1582-1597
Thursday, November 2	Speech Rights for Government Employees	1597-1605
	- <i>Kennedy v. Bremerton School Dist.</i> (2022)(only the Free Speech issue; we will revisit for Free Exercise & Establishment)	Supplemental cases in TWEN
	Freedom of Association	1605-1635
	Freedom of the Press	1635-1664
<u>Week</u> Twelve		
<u>Class 23</u> Thursday, November 7	<u>Chapter 10: First Amendment Freedom of Religion</u>	

	Introduction	1665-1675
	The Free Exercise Clause	1675-1717
	 - Carson v. Makin (2022) - Kennedy v. Bremerton School Dist. (2022)(only the Free Exercise issue; we will revisit for Establishment) 	Supplemental cases in TWEN
<u>Class 24</u> Thursday, November 9	The Establishment Clause - Kennedy v. Bremerton School Dist. (2022)(only Establishment issue)	1717-1736 Supplemental cases in TWEN
	<i>Please note that, at this point, we are jumping back in the casebook to Equal Protection.</i>	
<u>Week</u> <u>Thirteen</u>		
<u>Class 25</u> Tuesday,	Chapter 7: Equal Protection	
November 14	Introduction	683-689
	The Rational Basis Test	689-711
	Race and National Origin (Strict Scrutiny)	711-769
<u>Class 26</u> Thursday, November 16	Race and National Origin (Strict Scrutiny) <i>Continued</i>	769-836
	- Students for Fair Admissions v. President & Fellows of Harvard Univ. (2023)	Supplemental cases in TWEN
<u>Week</u> Fourteen		
<u>Class 27</u> Tuesday, November 21	Gender Classifications (Intermediate Scrutiny)	836-876
	Alienage Classifications (Sometimes Strict Scrutiny, Sometimes Rational Basis <i>):</i>	876-891

Non-Marital Children (Intermediate Scrutiny)891-894Other Classifications: Age; Disability Wealth; Sexual Orientation894-901Ihursday, November 23NO CLASS - THANKSGIVING DAY894-901Class 28 Tuesday, November 28Chapter 3: Fundamental Rights Under Due Process and Equal Protection903-909Family Autonomy The Right to Marry909-929The Right to Custody of One's Own Children929-938Own Children Uprbringing of One's Children938-941Together The Right to Control the Uprbringing of One's Children941-950Class 29 Thursday, November 30The Right to an Abortion Org. (2022)950-952The Right to an Abortion Org. (2022)961-1015Supplemental Cases in TWENSupplemental Cases in TWENRight to Make One's Own Medical Decisions1015-1030Sexual Orientation and Sexual Activity The Right to Travel: Saenz1046-1053			1
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Activity			1015-1030
The Right to Travel: <i>Saenz</i> 1046-1053			1030-1045
		The Right to Travel: Saenz	1046-1053

The Right to Vote	1053-1083
- Allen v. Milligan (2023)	Supplemental cases in TWEN
The Right to an Education	1121-1128

CLASS EXPECTATIONS

Anticipated Due Dates

I CALL ON STUDENTS RANDOMLY, AND YOU ARE EXPECTED TO BE PREPARED FOR EVERY CLASS. The Constitutional Law section of the bar exam is largely based on the most important Constitutional Law cases that we will read in class. It is essential that you read these cases closely and understand them.

Because the classes are intended to be highly interactive, the listed anticipated due dates are to be considered aspirational. At times, especially at the beginning of the semester, we may fall behind of the anticipated due dates; it is also possible that we will move more quickly at times than anticipated. You therefore should continuously match those dates to what we have actually completed in class. Please be prepared for every class by staying slightly ahead of the anticipated due dates and by adjusting and readjusting as the semester progresses.

If you have read ahead substantially, we expect you to review what you have already ready just before class. It is no excuse to state, "I read the case too long ago to remember it." Lawyers often write briefs months before they argue in court and, like you, are expected to know the material when they are called on to discuss the legal issues.

Notes and Tape Recorders in Class

We test what we teach, and we teach by the syllabus. This means that, if you do all the reading and come to all the classes, you will see no surprises on the final exam. We am told by former students that those who fail to come to class tend not to do very well on the final exam. You therefore should come to class and develop an effective method of recording what goes on. Since the classes are interactive and it is not always possible to take copious notes on every point, we recommend the use of tape/digital recorders in class. A recorder should assist in rounding out, or filling gaps in, notes. It also can serve as a "safety net" in a fast-paced class.

Some students take notes on a laptop or netbook, and this is fine. One caveat, however: we sometimes notice that students are more consumed with typing out what is said in class word-for-word than with listening and participating. The purpose of class is not for you to be a scribe; it is for you to develop analytical skills, and this cannot be achieved if you are single-mindedly typing. You will always be able to supplement the law we discuss in class with outside reading.

Frequent Absences

I take attendance and also call on students randomly; I will have the pleasure of speaking with each of you several times this semester. Professors at MSL are authorized to lower the grades of frequently absent or frequently unprepared students by one-third of a grade. By way of illustration, this means that a final

grade of C will be lowered to a C- if the student is absent from class an inordinate number of times; a B- will be lowered to a C+, and so on. If i call on you, and you are either absent or unprepared four (4) or more times, I will lower your grade as described above. An absence is an absence. Informing me that you are going to be missing class, whatever the reason, will not prevent me from marking you absent. If you miss more than three classes, you likely have outside issues that should suggest that you might want to take a leave of absence because law school is not your first priority.

Being Prepared

We expect you to be prepared for every class and treat an unprepared student as an absent student. This is not college, and old college tricks like skimming, cramming and pretending to be prepared simply will not work. Here is what we expect of you before, during and after class:

Before Class

- 1. Read, reread, study and THINK thoroughly about the assigned cases and materials;
- 2. Do not leave a case or other reading until you are confident that you thoroughly understand the facts sufficiently to restate them if asked to do so in class;
- 3. Do not leave a case or other reading until you are confident that you understand why the case book author placed the case in the book;
- 4. Do not leave a case or other reading until you are confident that you can recite the legal issue(s) presented in the case;
- 5. Do not leave a case or other reading until you are confident that you know and UNDERSTAND each rule of law, and its elements, presented in the case;
- 6. Do not leave a case or other reading until you are confident that you understand the policy reasons for the adoption of each rule of law implicated in the case;
- 7. Read, reread, study and THINK thoroughly about the relevant "hypotheticals" or problems pertaining to the subject matter being studied in each class;
- 8. Do not leave a hypothetical or problem until you are confident that you understand why the professor assigned it;
- 9. Do not leave a hypothetical or problem until you are confident that you can recite the legal issue(s) presented in it;
- 10.Do not leave a hypothetical or problem until you are confident that you know and UNDERSTAND each rule of law, and its elements, implicated in the hypothetical or problem.
- **11.Do not leave a hypothetical or problem until you are confident that you understand the policy reasons for the adoption of each rule of law implicated by the hypothetical or problem.**

During Class

- **1.** Be prepared well enough to be able to provide an accurate recitation of the facts and holding of each assigned case, hypothetical or problem.
- 2. Be prepared well enough to be able to provide a concise recitation of the issue(s) presented in each case, hypothetical or problem.
- 3. Be prepared well enough to be able intelligently discuss the legal issues and rules of law presented or implicated by the assigned reading.
- 4. Be prepared enough to be able to intelligently discuss any factual variations the professor and/or other students propose during class.
- 5. Be prepared enough to be able to intelligently discuss flaws and strengths in the court's reasoning or in the applicable rule of law;
- 6. Be prepared enough to be able to intelligently discuss alternative arguments that might have better resolved the dispute at issue in each case;
- 7. Be prepared enough to be able to intelligently discuss the policy issues relevant to the each case, hypothetical or problem.

After Class

- 1. Identify and clarify anything confusing about the law or application or law covered in class. If necessary, work with classmates collaboratively to achieve mastery of the law;
- 2. Rework your class notes and case briefs to reflect a more accurate picture of the cases, issues and rules of law.
- 3. Think about how the lesson covered in the particular class fits into the overarching body of property law.

You will be expected to read each assignment in its entirety. Reading "case notes," "canned briefs," Westlaw briefs and other shortcut aids, at the expense of the actual cases, will fail to prepare you adequately and will result in you being marked as unprepared.

RULES ON CLASSROOM DECORUM

I expect you to observe the following rules in class. I do not believe any of these rules are unreasonable:

- 1. <u>Please Stay Put</u>. Our day class schedule will be 12:30 p.m. to 2:15 p.m. The evening schedule will be 9:00 p.m. to 10:50 p.m. These are long classes. To the extent possible, please stay in your seat. A parade of students in and out of the class tends to be disruptive to the conduct of the class.
- 2. <u>Timeliness</u>. Please arrive on time. Late arrivals are disruptive to the class. Tardiness should still be the exception rather than the rule. I often take attendance at the beginning of the class. Late students will be marked absent, and I will not change this designation if you come in later.

If tardiness becomes an issue, i.e., if it starts to cause disruptions, I will impose a hard-and-fast rule that those arriving late will not be allowed into the classroom.

- 3. <u>Stand, Name, Project</u>. When you speak in class, whether it's while volunteering or after being called on, please stand, state your first name, face the rest of the class (not me), and project your voice so as to be heard. Please do this for the entire semester. Speaking in public is uncomfortable at first, but even those of you who intend to practice transactional law as opposed to litigation must realize that the practice of law is a performance art as well as an intellectual endeavor.
- 4. <u>Cell Phones and Messaging</u>. *Except for class purposes*, there will be *no cell phone use in class*. I reserve the right to instruct students to leave the class immediately if they engage in text messaging, instant messaging, social media, or other forms of electronic communication during class, and will do so if this issue becomes a problem. If you refuse an instruction to leave, I will report you to the administration for discipline.
- 4. <u>Laptop Computers</u>. While I believe that laptop computers are an invaluable classroom tool, lately their use sometimes has become troublesome in several ways. Like cell phones, they beep and make noises when starting up. Please arrive early enough to start your laptop prior to class so the start-up noises will not be disruptive. If you cannot set up your laptop prior to class, please ensure that it is on mute and will not be disruptive.

It is never appropriate to use computers to play computer games, send and receive instant messages, surf the net, or perform other computer functions not related to the task at hand. I wander around the room a bit while teaching and will probably catch at least some of such off-focus activity if it occurs.

With limited exceptions, attorneys are not permitted to use their laptops, tabs, or other electronic devices while arguing or trying cases in court. The same will be true in my class. When you end up standing to present a case or answer questions framed by the professor, *you are to close your laptops and put down other devices*. Your focus will be on the professor and other students. If you feel that you are unable to remember all you have gleaned from your reading, you may refer to paper notes.

- 5. <u>Talking in Class</u>. This will be an interactive class, and it is normal for there to be a bit of a "buzz" while we are discussing a case or "hypothetical." I do not usually get upset if the class is analyzing a hypothetical, and some students do a little "kibitzing" in the process. However, I still expect you to listen while others are talking so you can respond if called upon, and, most importantly, to respect others by not talking over them. I will not tolerate talking that doesn't involve the subject matter at hand.
- 6. <u>Eating/Drinking in Class</u>. I generally do not approve of anything that might divert your focus from the class discussion, and eating and drinking in class certainly falls into that category. On the other hand, I do understand that stressed-for-time students, especially evening students, often are unable to take meals at normal hours, and therefore need some sustenance to get them through. Generally, therefore, I tolerate small snacks and drinks during class. I will not tolerate full meals, full "submarine" sandwiches, or

anything of the like. I also will not tolerate undue noise while eating, e.g. stubborn plastic wrappers, crunchy foods, etc. I will ban all foods and drinks in class if I think they are becoming a distraction.

9. <u>Civility above All Else</u>. There is often intellectual tension is a law school classroom especially with subjects like Constitutional Law, on which reasonable minds can differ. Students and professors can differ -- sometimes widely – in their views on morals, ethics, society, politics and ways of life. It is my intention to treat each of you with the utmost courtesy and respect, even when we disagree. In turn, I expect that each of you will also treat each other with respect and courtesy. Passionate argument is terrific if kept civil and respectful. Remember: argue the issues, not the personalities!